BEFORE THE SECURITIES COMMISSIONER OF THE STATE OF KANSAS

FILED

SEP 2 2 2023

Kansas
Securities Commissioner

In the Matter of:

Randy L. Kufahl,

Docket No. 24E015 KSC No. 2021-6706

Respondent.

Pursuant to K.S.A. 17-12a604

CONSENT ORDER

- 1. The Staff of the Office of the Kansas Securities Commissioner ("KSC Staff") alleges that Randy L. Kufahl ("Kufahl") engaged in conduct constituting violations of the Kansas Uniform Securities Act, K.S.A. 17-12a101 et seq. ("the KUSA"), and that Kufahl is subject to administrative sanctions and remedies under K.S.A. 17-12a604.
- Kufahl and KSC Staff desire to settle the matters raised by KSC Staff relating to Kufahl's alleged violations.
- 3. This Consent Order is issued contemporaneously and in conjunction with consent orders to be issued against Kufahl in the following other matters: Docket No. 24E013 (regarding *Shah-H1*, *LLC*) and Docket No. 24E014 (regarding *AllTrades Industrial Development*, *LLC*).

CONSENTS AND WAIVERS

Kufahl and KSC Staff stipulate and agree that, under the KUSA, the
 Securities Commissioner of Kansas ("the Commissioner") has jurisdiction over Kufahl
 and this matter.

- Kufahl and KSC Staff stipulate and agree that the Commissioner has authority to enter this Order under K.S.A. 17-12a604.
 - 6. Kufahl waives his right to a hearing with respect to these matters.
- Kufahl waives any rights that he may have to seek judicial review or otherwise challenge or contest the terms and conditions of this Order.
- 8. Kufahl and KSC Staff agree to the issuance of this Order without further proceedings in this matter and agree to be fully bound by the terms and conditions specified herein.
- 9. Kufahl acknowledges and understands that he may consult with an attorney of his own choosing regarding this Order and its contents and acknowledges that his decision to agree to the issuance of this Order is knowing and voluntary.
- 10. Without admitting or denying the allegations made by the KSC Staff as reflected in the Findings of Fact and Conclusions of Law set forth below, Kufahl agrees to the issuance of this Order on the basis of such Findings of Fact and Conclusions of Law solely and only for the purposes of this proceeding and any proceeding that may be brought to enforce the terms of this specific Order.

FINDINGS OF FACT

- 11. Kufahl is an individual with a last-known address ofWheaton, KS . Kufahl has never been registered under the KUSA in any capacity.
- From April 2017 through July 2022, Kufahl acted as an agent of Premier
 Global Corp., formerly known as Premier Construction Services, Inc. ("Premier Global")

and five of Premier Global's partially-owned subsidiaries known as a "Factoring Entities" (altogether referred to herein as "Premier") in effecting the sale of *Promissory Notes* to seven Kansas residents and one Colorado resident, for which Kufahl received transaction-based compensation.

- 13. Since at least the beginning of 2018, Premier was used by individuals named Steven J. Parish ("Steven Parish") and Richard Dale Dean ("Richard Dean") to perpetuate a massive Ponzi scheme.¹ At the time Premier ceased business operations in October 2022, Premier owed investors at least \$80 million.
- 14. The *Promissory Notes* sold by Kufahl were not registered as securities under the KUSA as required. Additionally, Kufahl was not registered as an agent under the KUSA as required.

Premier Investments

- 15. Premier Global is a Kansas for-profit corporation which was incorporated on October 19, 2010. During all times relevant hereto, Premier Global had its principal place of business in Derby, Kansas, and was operated and controlled by its Chief Executive Officer, Steven Parish.
- 16. DDI Advisory Group, LLC ("DDI Advisory") is a Kansas limited liability company with its principal place of business in Plano, Texas. At all times material hereto, DDI Advisory was operated and controlled by Richard Dale Dean ("Dean").

¹ A "Ponzi scheme," as the term is generally used, refers to an investment scheme in which returns to investors are not financed through the success of the underlying business venture, but are taken from principal sums of newly attracted investments. Typically, investors are promised large returns for their investments. Initial investors are actually paid the promised returns, which attract additional investors.

- 17. The following are Kansas limited liability companies (known as "Factoring Entities") which were organized on the following dates: Premier Factoring, LLC ("Premier Factoring") on November 14, 2016; PF-2, LLC ("PF-2") on August 14, 2018; PF-3, LLC ("PF-3") on December 13, 2018; PF-4, LLC ("PF-4") on February 8, 2019; PF-5, LLC ("PF-5") on April 16, 2019; PF-6, LLC ("PF-6") on October 7, 2019; PF-7, LLC ("PF-7") on November 11, 2019; and Premier Factoring Group, LLC ("PFG") on April 23, 2020.
- 18. Premier Global owns two-thirds of the membership interest in the Factoring Entities, while the other one-third is owned by DDI Advisory. During all times relevant hereto, Steven Parish and Richard Dean were the co-managers of the Factoring Entities, each of which had its principal place of business in Derby, Kansas.
- 19. Premier Global and the Factoring Entities (altogether referred to as "Premier") were in the business of "invoice factoring," whereby Premier purchased invoices or accounts receivable (referred to as "Factored Invoices") at a discount from construction subcontractors and a variety of other companies (referred to as "Vendors"). After purchasing the Factored Invoices, Premier was entitled to collect the full amount owed for the invoices, thereby generating profits.
- 20. Commencing in approximately 2016, Premier began raising capital for its purported invoice factoring activity by selling *Promissory Notes* to investors.² Under these *Promissory Notes*, investors delivered principal funds to Premier, and in exchange

² In addition to the sale of *Promissory Notes*, since approximately 2010 Premier Global also raised capital for its invoice factoring activities through the sale of securities called *Transferee Agreements*. Kufahl had no involvement with *Transferee Agreements*.

Premier promised to repay investors the principal plus 10% annualized interest. Investors could elect to receive their interest payments monthly, quarterly, semi-annually, or annually. The *Promissory Notes* matured every 12 months but were automatically extended for an additional 12-month period unless the investor provided Premier with written notice, at least 90 days before the maturity date, not to renew a note.

- 21. Most *Promissory Note* investors learned about Premier through one of at least 25 unregistered agents ("Agents") from 7 states. These Agents (including Kufahl) were retained by Richard Dean in his role as co-manager of the Factoring Entities and owner of DDI Advisory. Dean provided these Agents with verbal and written information regarding Premier to be provided to prospective investors, including written "Offering Documents" such as *Private Placement Memoranda*, draft *Subscription Agreements*, and draft *Promissory Notes*. These Offering Documents represented that Premier's invoice factoring business was successful and profitable, that since 2018 the company had "revenues" of hundreds of millions of dollars, that the investors' funds would be used to purchase Factored Invoices, and that the investors' returns would be generated by the company's invoice factoring revenues.
- 22. The Agents (including Kufahl) entered into Contractor Services

 Agreements with DDI Advisory under which Premier paid the Agents up to annualized

 3% of the amount their clients invested with Premier so long as the investors' funds

 remained with Premier. Premier also paid DDI Advisory an annualized 0.5% of the

 amount invested through these Agents for DDI Advisory's role in retaining and managing
 the Agents. Payments to the Agents and DDI Advisory were made periodically, usually

monthly, at the same time that Premier made its periodic payments of 10% annualized interest to the *Promissory Note* investors.

- 23. Between June 2016 and August 2022, Premier issued at least 956

 Promissory Notes to approximately 392 investors from 17 states (including approximately 63 investors from Kansas), with a cumulative face value of at least \$166 million. On November 10, 2021, counsel for Premier acknowledged that Premier owed "just over \$75 million" in principal under un-matured Promissory Notes issued to investors. In October 2022, an officer of the Factoring Entities estimated that Premier owed approximately \$57 million to Promissory Note investors.
- 24. As of approximately August 2022, Premier had essentially run out of money and was no longer able to pay its Vendors, other bills, or investors. Steven Parish's whereabouts have been unknown since mid-October 2022, and Premier's business operations ceased after Parish disappeared. At the time Premier ceased business operations in October 2022, Premier owed investors at least \$80 million (approximately \$57 million to *Promissory Note* investors and at least \$30 million to other investors).
- 25. On October 31, 2022, in a civil action in the District Court of Oklahoma County, Oklahoma, styled Okla. Dep't of Sec. v. Premier Global Corp., et al., No. CJ-2022-5066 (Dist. Ct. Okla. Cty. Oct. 13, 2022) (hereinafter "Oklahoma Civil Action"), the Oklahoma Department of Securities filed an Emergency Application for Order Appointing Receiver in the District Court of Oklahoma County, Oklahoma. On October 31, 2022, the Oklahoma County District Court issued an order appointing a receiver to

manage the assets and liabilities of Premier, DDI Advisory, Steven Parish, and Richard Dean.

- 26. On November 1, 2022, in a civil action in the District Court of Sedgwick County, Kansas, styled Office of the Kansas Sec. Commissioner v. Premier Global Corp., et al., No. 2022-CV-002052-OT (Dist. Ct. Sedgwick Cty. Nov 1, 2022) (hereinafter "Kansas Civil Action"), the Office of the Kansas Securities Commissioner filed an Emergency Ex Parte Application for Appointment of Receiver in the District Court of Sedgwick County, Kansas. On November 2, 2022, the Sedgwick County District Court issued an order, ancillary to the Oklahoma Civil Action, appointing the same receiver to manage the assets and liabilities of Premier, DDI Advisory, Steven Parish, and Richard Dean.
- 27. The receivership orders issued in the Oklahoma Civil Action and the Kansas Civil Action established a receivership estate for Premier, DDI Advisory, Steven Parish, and Richard Dean ("Premier Receivership Estate"), and the receiver anticipates establishing a claims process whereby assets of the Premier Receivership Estate will be distributed to the victims of the Ponzi scheme described herein.

Kufahl's sale of Promissory Notes

28. Kufahl initially learned of Premier from Richard Dean and Kufahl's wife's first cousin, Michael Davin ("Davin"). In the spring of 2016, Dean and Davin visited Kufahl at his office in Onaga, Kansas. Before selling any *Promissory Notes*, Kufahl purchased a Premier *Promissory Note* on his own behalf on or about September 13, 2016.

Before selling any *Promissory Notes*, Kufahl also spoke on the telephone with Steven Parish and Dean about the *Promissory Notes* and Premier's business operations.

- 29. Even though Premier's Offering Documents identify the *Promissory Notes* as securities, Kufahl believed that the *Promissory Notes* were exempt from registration based on statements in the *Private Placement Memoranda*. Kufahl did not seek an opinion from any securities regulators or attorneys regarding whether the *Promissory Notes* needed to be registered or whether Kufahl needed to be registered under the KUSA to sell them.
- 30. From April 2017 through July 2022, Kufahl effected the sale of 19 *Promissory Notes* issued by Premier to seven Kansas residents and one Colorado resident for a cumulative total of \$3,025,000. The *Promissory Notes* sold by Kufahl were issued by the various Factoring Entities: eight by Premier Factoring, LLC ("Premier Factoring"), one by PF-3, LLC ("PF-3"), six by PF-4, LLC ("PF-4"), one by PF-6, LLC ("PF-6"), and three by PF-7, LLC ("PF-7"). The date, issuer, investor initials and state of residence, the *Promissory Note* number, and the *Promissory Note* amount for each *Promissory Note* sold by Kufahl are listed on Appendix A to this order.
- 31. For his role in effecting the sale of *Promissory Notes* as described above, Kufahl received transaction-based compensation from Premier totaling \$126,213.54.
 - 32. At no time were the *Promissory Notes* registered under the KUSA.
- 33. At no time was Kufahl registered under the KUSA as an agent of Premier Factoring, PF-3, PF-4, PF-6, or PF-7.

CONCLUSIONS OF LAW

- 34. The Commissioner has jurisdiction over Kufahl and this matter.
- 35. The *Promissory Notes* described herein are securities as that term is defined in K.S.A. 17-12a102(28).
- 36. The *Promissory Notes* are not federal covered securities, as that term is defined in K.S.A. 17-12a102(7) and are not exempt from registration under K.S.A. 17-12a201 through 17-12a203.
- 37. Kufahl violated K.S.A. 17-12a301 by offering and selling the *Promissory*Notes.
- 38. In effecting the sale of *Promissory Notes*, Kufahl was an agent, as that term is defined in K.S.A. 17-12a102(2), of Premier Factoring, PF-3, PF-4, PF-6, and PF-7, and was not exempt from registration under K.S.A. 17-12a402(b).
- 39. Kufahl violated K.S.A. 17-12a402 by transacting business in this state as an agent when Kufahl was neither registered under the KUSA nor exempt from registration.

ORDERS

IT IS THEREFORE ORDERED that Kufahl shall pay a civil penalty in the amount of \$63,000. Payment shall be made payable to the "Office of the Kansas Securities Commissioner," and delivered to Jack Clayton Johnson, Assistant General Counsel, at 1300 SW Arrowhead Road, Topeka, KS 66604. Such payment shall be made within 30 days of the issuance of this Order. Upon receipt, such payment shall be deposited in the Investor Education and Protection Fund and, at the sole discretion of the

Kansas Securities Commissioner, may be subsequently transferred to the Premier Receivership Estate for distribution consistent with the orders issued in the Oklahoma Civil Action and the Kansas Civil Action.

IT IS FURTHER ORDERED that Kufahl, shall immediately <u>CEASE AND</u>

<u>DESIST</u> from offering or selling a security in the State of Kansas unless the security is a federal covered security, is exempt from registration under K.S.A. 17-12a201 through 17-12a203, or is registered under the KUSA.

IT IS FURTHER ORDERED that Kufahl, shall immediately <u>CEASE AND</u>

<u>DESIST</u> from transacting business in the State of Kansas as an agent unless Kufahl is registered under the KUSA or is exempt from registration under K.S.A. 17-12a402(b).

IT IS SO ORDERED BY THE COMMISSIONER.

Entered at Topeka, Kansas, this 2 day of Scotton Bear, 20 23,

Daniel J. Klucas

Kansas Securities Commissioner

CONSENTED TO BY:

Kathlyn W. Daniels, Kansas Bar No. 28090

Senior Staff Attorney

OFFICE OF THE KANSAS SECURITIES COMMISSIONER

Attorney for KSC Staff

Anthony L. Gosserand, Kansas Bar No. 15676

VAN OSDOL PC

Attorney for Respondent

Randy L. Kufahl

Respondent

Date	Issuer	Investor Initials (State)	Promissory Note Number	Promissory Note Amount
4/25/2017	Premier Factoring, LLC	A.E. (CO)	0176-01 (PF)	\$100,000.00
8/2/2018	Premier Factoring, LLC	S.B. (KS)	2-0274-01 (PF)	\$200,000.00
12/17/2018	Premier Factoring, LLC	S.B. (KS)	2-0274-02 (PF)	\$200,000.00
12/28/2018	Premier Factoring, LLC	Ma.M. (KS)	2-0346-01 (PF)	\$100,000.00
4/26/2019	Premier Factoring, LLC	A.E. (CO)	0176-02 (PF)	\$150,000.00
7/9/2019	Premier Factoring, LLC	M.Ent. (KS)	3-0471-01 (PF)	\$100,000.00
10/24/2019	PF-6, LLC	Ma.M. (KS)	0516-01 (PF6)	\$100,000.00
1/14/2020	PF-7, LLC	M.Ent. (KS)	0559-01 (PF7)	\$100,000.00
5/13/2020	Premier Factoring, LLC	A.E. (CO)	0176-03 (PF)	\$200,000.00
6/18/2020	PF-3, LLC	M.Ent. (KS)	2-0649-01 (PF3)	\$100,000.00
8/20/2020	PF-4, LLC	L.S. (KS)	2-0667-01 (PF4)	\$125,000.00
8/26/2020	PF-4, LLC	M.Ent. (KS)	2-0671-01 (PF4)	\$100,000.00
9/8/2020	PF-4, LLC	Mo&D.M (KS)	2-0673-01 (PF4)	\$150,000.00
11/18/2020	PF-4, LLC	C.E (KS)	2-0668-01 (PF4)	\$150,000.00
10/6/2021	PF-7, LLC	M.Ent. (KS)	0559-02 (PF7)	\$250,000.00
12/14/2021	PF-4, LLC	Mo&D.M (KS)	2-0673-02 (PF4)	\$200,000.00
4/7/2022	PF-4, LLC	L.S. (KS)	2-0667-02 (PF4)	\$100,000.00
6/1/2022	Premier Factoring, LLC	S.B. (KS)	2-0274-03 (PF)	\$300,000.00
7/29/2022	PF-7, LLC	M.Ent. (KS)	0559-03 (PF7)	\$300,000.00

NOTICE

- (1) A party to this action may petition the Commissioner for reconsideration within 15 days after service of a final order, following the procedures in K.S.A. 77-529. Under K.S.A. 77-528, a party may petition for a stay of effectiveness of this order until the time at which a petition for judicial review would no longer be timely.
- (2) This order may be subject to judicial review. The agency officer to receive service of a petition for judicial review on behalf of the Office of the Securities Commissioner is Jack Clayton Johnson, Assistant General Counsel, at 1300 SW Arrowhead Road, Topeka, Kansas 66604.
- (3) This order contains orders to cease and desist issued by the Kansas Securities Commissioner pursuant to K.S.A. 17-12a604(a). An intentional violation of any order to cease and desist contained herein is a severity level 5 nonperson felony.